

California Regional Water Quality Control Board

Santa Ana Region

Gray Davis Governor

Winston H. Hickox Secretary for Environmental Protection Internet Address: http://www.swrcb.ca.gov/rwqcb8 3737 Main Street, Suite 500, Riverside, California 92501-3348 Phone (909) 782-4130 - FAX (909) 781-6288

The energy challenge facing California is real. Every Californian needs to take immediate action to reduce energy consumption.

For a list of simple ways you can reduce demand and cut your energy costs, see our website at www.swrcb.ca.gov/rwacb8.

June 26, 2003

Mr. Eric G. Lardiere Whittaker Corporation 1955 N Surveryor Avenue Simi Valley, Ca 93063

Mr. Eric G. Lardiere Meggitt-USA Inc. 1955 N Surveryor Avenue Simi Valley, Ca 93063

DIRECTIVE TO CONDUCT A RECORDS INVESTIGATION AND SUBMIT A REPORT CONCERNING PERCHLORATE DISCHARGES IN THE RIALTO, COLTON AND CHINO GROUNDWATER BASINS, SAN BERNARDINO COUNTY, CALIFORNIA

Dear Mr. Lardiere:

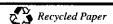
Perchlorate has been detected in municipal water supply wells in the Rialto, Colton and Chino Groundwater Subbasins in Southern California. These water supply wells are located downgradient of the former Whittaker Corporation facility. The facility was used to design, test and fabricate military and commercial pyrotechnic and explosive devices, which are likely to have contained perchlorate. Meggitt –USA Inc., Whittaker Corporation and their subsidiaries and predecessors, including but not limited to American Explosives Company, AMEX Products, Inc., Tasker Industries, and Whittaker Corporation (collectively Meggitt), are suspected dischargers of perchlorate.

This letter sets forth a requirement under California Water Code Section 13267 that Meggitt conduct an investigation of its records of historical operations at the Rialto site. As required by that provision, this letter contains an explanation of the need for the investigation, and cites evidence supporting the requirement.

Background

Perchlorate contamination was first detected in groundwater in the Rialto, Colton and Chino Groundwater Subbasins in 1997. At that time, the California Department of Health Services (DHS) Action Level (AL) for perchlorate in drinking water was 18 parts per billion (ppb). Two wells had perchlorate levels exceeding 18 ppb and were shut

California Environmental Protection Agency



down. In January 2002, the DHS lowered the AL to 4 ppb. In response to the reduced AL for perchlorate, the local water purveyors in the Rialto, Colton and Chino Groundwater Subbasins restricted or eliminated the use of additional production wells with perchlorate concentrations that exceeded 4 ppb (Enclosure 1). Between 1997 and the present, various suspected perchlorate dischargers, including Meggitt, have been identified.

Requirement for an Investigation

The Regional Board has directed staff to issue individual letters under California Water Code Section 13267 to suspected perchlorate dischargers. The Board also expressed a strong desire that suspected perchlorate dischargers work with the local water purveyors to provide a supply of replacement water during the loss or limited use of their production wells.

The Need for the Investigation

The Santa Ana Regional Water Quality Control Board is charged with the protection of water quality in this Region. We have been working actively with the water purveyors for several years to identify the extent and address the impact of perchlorate contamination on water resources in the Rialto, Colton and Chino Groundwater Subbasins. The water purveyors whose wells have been contaminated with perchlorate now face a state of emergency, and may not be able to provide an adequate water supply to their customers. It is urgent that the sources of the contamination be identified, and the magnitude of the perchlorate plume defined.

Evidence Supporting the Need for the Investigation and Report

Evidence indicates that American Explosives Company ("AEC") and AMEX Products operated a facility in Rialto, California from the late 1960's through approximately 1973. A City of Rialto Building Permit Application indicates that AEC operated a facility in the Rialto in the late 1960's (Enclosure 2). Other evidence indicates that AEC utilized an explosives storage bunker in Rialto (Enclosure 3). On or about September 2, 1969, AEC changed its name to AMEX Products, Inc. (Enclosure 4). Thereafter, AMEX Products became a division of Tasker Industries (Enclosure 5).

The Pacific Telephone and Telegraph Company directory for 1970 (page 129) contains a listing for AMEX Products Division of Tasker Industries, which indicated that AMEX Products had a plant and general office located at 2298 W. Stonehurst and a test range on Alder (Enclosure 5). These addresses, while listed as being in Fontana, are believed to be in what is presently Rialto. This directory listing further indicates that AMEX Products designed, tested and fabricated military and commercial pyrotechnic and explosive devices. Other historical evidence also indicates that AMEX and AEC produced explosives in Rialto (Enclosure 6).

On or about October 29, 1972, Tasker Industries merged into Whittaker Corporation (Enclosure 7). Records indicate that Whittaker Corporation thereafter owned the Rialto

facility until it sold the facility in or about 1974 (Enclosure 8). On or about July 14, 1999, Meggitt PLC acquired Whittaker Corporation (Enclosure 9).

Perchlorate is used in explosives and pyrotechnics. Records indicate that perchlorate and perchlorate containing materials were burned, detonated and otherwise disposed of at Broco. Other sites involved with the manufacture of explosives and the testing, burning and disposal of perchlorate-containing materials and wastes have had documented perchlorate discharges and contamination (*e.g.*, <u>www.geotracker.swrcb.ca.gov/perchlorate</u>). An investigation by the County of San Bernardino in the vicinity of Broco's former Rialto operations and storage bunkers has revealed perchlorate contamination in the groundwater.

Based on the evidence, Meggitt is suspected of having discharged perchlorate waste that has adversely affected water quality. This evidence supports the requirement for an investigation, as defined in Section 13267(b)(1) of the California Water Code.

Deadlines

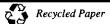
By July 31, 2003, a report containing the following information shall be submitted to the Regional Board staff:

- 1. A detailed description of Meggitt's past and present operations in the Rialto, Colton and Chino Groundwater Subbasins, including but not limited to, whether and when it used or handled perchlorate or perchlorate-containing materials and the approximate quantities of such materials; the operations, processes and activities involving perchlorate and perchlorate-containing materials, including testing and waste disposal practices; whether materials, off-spec or defective materials, or other wastes were burned or buried; any known or suspected discharges of perchlorate; any accidents, explosions or fires that may have occurred; and any other information that would be helpful in determining whether a discharge of perchlorate occurred from Meggitt's operations.
- 2. Any documents pertaining to and/or describing Meggitt's operations in Rialto, Colton and Chino Groundwater Subbasins, including but not limited to maps, plans, diagrams and photographs of the facility and its operations, records pertaining to perchlorate and perchlorate-containing materials, waste disposal records, operating procedures, environmental investigation and remediation reports, and employee lists.

Failure to submit the required Information by the specified deadline will subject you to administrative civil liability in the amount of up to \$1,000 per day pursuant to Section 13268(a) and (b) of the California Water Code.

Finally, please be aware that the Board has directed staff to explore alternative ways of solving the water supply problem in the Rialto, Colton and Chino Groundwater Subbasins. In addition, consistent with the Board's direction, we have issued and will continue to issue similar directives to a number of other suspected dischargers who have operated in the Rialto, Colton and Chino Subbasins. Thus, there may be opportunities to cooperate with other entities to implement joint investigations or to

California Environmental Protection Agency



propose solutions that would address the water supply problem. In fact, we believe it would be both scientifically effective and economically efficient for the suspected dischargers subject to these directives to jointly pursue the investigation and to explore water supply replacement options. Further, consistent with the Board's direction, we recommend that the joint efforts of the suspected dischargers consider both the characterization of the contamination and initiation of water supply replacement or treatment strategies. Board staff has experience in managing similar joint investigations and cooperative solutions. If you are interested in discussing such joint efforts, please contact us to arrange a meeting.

Recovery of Regional Board Expenses

California Water Code Section 13365 addresses the billing process for the Regional Board to recover reasonable expenses for overseeing investigation of illegal discharges, contaminated properties, and other unregulated releases that may adversely affect the State's waters. It is the Regional Board's intent to recover such costs for regulatory oversight work conducted in accordance with this order. A description of the Board's procedure for cost recovery for regulatory oversight of investigations and cleanups will be sent to you under separate cover.

If you have any questions about this letter, please contact Kamron Saremi at (909) 782-4303 or you may call Ann Sturdivant, Chief of our Spills, Leaks, Investigations and Cleanups Section, at (909) 782-4904.

Sincerely,

Gerard J. Thibeault
Executive Officer

Enclosures:

- 1. Well Location Map, showing perchlorate contamination in municipal water supply wells.
- 2. American Explosives, Application for Building Permit, Department of Building and Safety, City of Rialto.
- 3. Diagram of explosive storage bunkers, Rialto, California.
- 4. Corporate Records & Business Registrations, Westlaw, June 28, 2002.
- 5. Excerpt from Pacific Telephone and Telegraph Company Directory, 1970.
- 6. Letter from O.D. Peters, Trojan Fireworks Co., to City of Rialto Planning Commission, January 9, 1973.
- 7. Tasker Industries, California Secretary of State, corporate records, March 5, 2003.
- 8. Escrow Instructions, Union Bank, April 24, 1974.
- 9. Press Release, Meggitt PLC, July 14, 1999; Schedule 14D-1, Securities and Exchange Commission.
- 10. Mailing List

cc (w/out enclosures):
Regional Board members
Jorge Leon, Office of Chief Counsel, SWRCB
Wayne Praskins, U.S. EPA, Region IX
Inland Empire Perchlorate Task Force members (mailing list attached)

California Department of Health Services 464 W. Fourth St., Ste. 437 San Bernardino, CA 92402

Wendy Arano
California Dept. of Toxic Substances Control
Geology & Corrective Action Branch
5796 Corporate Ave.
Cypress, CA 90630

Karen Baker
California Dept. of Toxic Substances Control
Geology & Corrective Action Branch
5796 Corporate Ave.
Cypress, CA 90630

Gerald J. Black Fontana Water Company P.O. Box 987 Fontana, CA 92335

Bob Borzelleri California Dept. of Toxic Substances Control P.O. Box 806 Sacramento, CA 95812-0806

Jim Bryson Fontana Water Company P.O. Box 987 Fontana, CA 92335

Steven Elie Musick, Peeler & Garrett One Wilshire Blvd. Los Angeles, CA 90017-3383 Anthony Araiza West Valley Water District P.O. Box 920 Rialto, CA 92377-0920

Ken Ayers
County of San Bernardino
Office of the Disrict Attorney
412 W. Hospitality Lane, Ste. 301
San Bernardino, CA 92415-0023

Brad Baxter City of Rialto Public Works Department P. O. Box 920 Rialto, CA 92736

Mike Bledsoe California Integrated Waste Management P.O. Box 4025 Sacramento, CA 95812-4025

Christine Brown
California Dept. of Toxic Substances Control
Geology & Corrective Action Branch
5796 Corporate Ave.
Cypress, CA 90630

Jerry Eagans West Valley Water District P.O. Box 920 Rialto, CA 92377-0920

Cindy Forbes
California Department of Health Services
Drinking Water Field Operations Branch
1040 E. Herndon Ave., Ste. 205
Fresno, CA 93720

Peter Fox City of Rialto Public Works Department P. o. Box 920 Rialto, CA 92736

Barry C. Groveman Musick, Peeler & Garrett 624 S. Grand Ave., Suite 2000 Los Angeles, CA 90017-3383

Jorge Leon
California State Water Resources Control Board
Legal Division
1001 "I" Street, 22nd Floor
Sacramento, CA 95814

Leon Long West Valley Water District P.O. Box 920 Rialto, CA 92377-0920

Tim Mim Mack City of Rialto P. O. Box 920 Rialto, CA 92376

Sarah Mueller U. S. EPA - Region 9 75 Hawthorne Street San Francisco, CA 94105

Robert Owen City of Rialto P. O. Box 920 Rialto, CA 92376 Eric Fraser City of Colton Public Utilities Department 650 N. La Cadena Drive Colton, CA 92324-2897

Patrick J. King Thirty-second Senatorial District TEST 1 822 N. Euclid Ave., Suite A Ontario, CA 91762

Francis D. Logan, Jr. Law Offices of Susan M. Trager 19712 MacArthur Blvd., Ste. 120 Irvine, CA 92612

Mike McGraw Fontana Water Company P.O. Box 987 Fontana, CA 92335

Matt Mitguard U.S. EPA, Region IX (Region 9) 75 Hawthorne Street San Francisco, CA 94105-3901

Karen A. O'Hare California State Water Resources Control Board Legal Division 1001 "I" Street, 22nd Floor Sacramento, CA 95814

Dennis Parfitt
California State Water Resources Control Board
Division of Clean Water Programs
1001 "I" Street, 22nd Floor
Sacramento, CA 95814

Wayne Praskins
U. S. EPA - Region 9
75 Hawthorne Street
San Francisco, CA 94105

Tom Soto PS Enterprises 3350 Ocean Park Blvd., Ste. 205 Santa Monica, CA 92405

Lynn Takaichi Kennedy/Jenks Consultants, Inc. 1000 Hill Rd., Suite 200 Ventura, CA 93003

Gary Tavetian
California Office of the Attorney General
300 S. Spring St., Ste. 500 N.
Los Angeles, CA 90013-1204

Mike Whitehead Fontana Water Company P.O. Box 987 Fontana, CA 92335

Glen Yabuno
County of San Bernardino
Specialized Prosecutions Unit
412 W. Hospitality Lane, Ste. 301
San Bernardino, CA 92415-0023

Aaron Yue
California Dept. of Toxic Substances Control
Geology & Corrective Action Branch
5796 Corporate Ave.
Cypress, CA 90630

Tim Ryan San Gabriel Valley Water Company Fontana Water Company 11142 E. Garvey Ave. El Monte, CA 91732

Nell Soto Thirty-second Senatorial District The Honorable Senator Nell Soto State Capital, Room 4074 Sacramento, CA 95814

Gene Tanaka, Esq. Best, Best & Kreiger 3750 University Ave., Mission Square Riverside, CA 92501

Susan M. Trager Law Offices of Susan M. Trager 19712 MacArthur Blvd., Ste. 120 Irvine, CA 92612

Michael Wochnick California Integrated Waste Management P.O. Box 4025 Sacramento, CA 95812-4025

Robert Young
San Gabriel Valley Water Company
Fontana Water Company
11142 E. Garvey Ave.
El Monte, CA 91732